New report details hundreds of examples of unhealthy commodity industries leveraging the COVID-19 pandemic

Langue Anglais

PRESS RELEASE

Signalling Virtue, Promoting Harm: Unhealthy commodity industries and COVID-19: A new report details hundreds of examples of unhealthy commodity industries, led by Big Alcohol, Big Food, and Big Soda, leveraging the COVID-19 pandemic for commercial gain. This report raises concerns of corporate capture during the pandemic by the very industries that are fuelling the burden of NCDs worldwide and putting people at greater risk of severe COVID-19 outcomes.

Thursday 10 September, 2020 (London, UK) – Beer companies adapting their logos to lung icons, burger companies geo-tracking customers with the lure of lockdown freebies, and soft drink giants donating thousands of cans to the homes of struggling communities in Mexico illustrate the multitude of ways in which unhealthy commodity industries have leveraged the COVID-19 pandemic for commercial gain, a new report has exposed today, launched during the 3rd Global Week for Action on NCDs.

Signalling Virtue, Promoting Harm: Unhealthy commodity industries and COVID-19, [1] authored by the NCD Alliance [2] and the SPECTRUM Consortium [3], is a preliminary exposé and analysis of tactics and strategies adopted by the unhealthy commodity industries during the COVID-19 pandemic. The report outlines four main strategies - pandemic-tailored marketing campaigns and stunts, corporate social responsibility programmes, shaping policy environments, and fostering partnerships with governments, international agencies and NGOs.

The authors point out that such actions risk exacerbating the pandemic. “Since the early days of the pandemic, we have observed two trends: the growing epidemiological evidence that people living with NCDs are suffering worse outcomes from COVID-19, and that many producers of unhealthy commodities have rapidly adapted their strategies in an attempt to capitalise on the pandemic and lockdowns,” said Lucy Westerman, Policy and Campaigns Manager with the NCD Alliance and a co-author of the report . “It is a bitter irony that companies such as tobacco, alcohol and junk food, whose products increase the risk of NCDs, thereby putting people at higher risk of suffering through the pandemic, have positioned themselves as heroes and partners in the response and have interfered in public policies that seek to protect population health.”

Signalling Virtue, Promoting Harm was produced by crowdsourcing examples from advocacy and research specialists around the world to increase awareness and understanding of how companies have responded to COVID-19. To date,
New report details hundreds of examples of unhealthy commodity industries leveraging the COVID-19 pandemic
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the initiative has received a total of 786 submissions from over 90 countries around the world with the most frequently cited countries being the United Kingdom and United States of America (each made 119 submissions), followed by Australia (56), India (43), Mexico (34), Brazil (29) and Jamaica (28).

A large majority of the examples concerned activities of the alcohol industry and manufacturers of ultra-processed food and drink products (383 and 328 respectively), though the data set also includes notable submissions across breast milk substitutes, fossil fuel, gambling and tobacco. This preliminary report documents some 100 examples.

“COVID-19 has provided global health with an unprecedented prominence and is powerfully illuminating an important policy window, one that is far too significant to allow unhealthy commodity industries to define the agenda moving forward,” said Prof Jeff Collin, co-author of the report and an investigator with the SPECTRUM Consortium based at the University of Edinburgh. “Monitoring and countering their efforts to do so is therefore essential to developing coherent approaches to health and sustainable development that can help build back better for all.”

In examining the 100 examples of corporate activity around the pandemic and considering their strategic significance, the report highlights a number of key findings:

- The striking consistency with which such corporate actions have been selected to advance longstanding strategic priorities. Multiple initiatives publicly presented as contributions to national or international efforts to combat the pandemic and support communities are designed to promote brands, products and corporations whose economic interests frequently conflict with public health goals.
- The rapid adaptation of marketing and promotional activities to address a changing trade context and exploit lockdown demonstrates that a global crisis does not displace maximising shareholder revenue as the key driver of corporate behaviour.
- The appropriation of health and social justice causes and frontline workers in ostensibly philanthropic initiatives vividly illustrates how corporate social responsibility programmes are shaped by promotional priorities and constitute a specific form of marketing.
- The pandemic created new opportunities for companies to position themselves as partners in progress for health and sustainable development with governments, international organisations, health agencies and leading NGOs.
- The volume and global reach of actions by alcohol and ultra-processed food industries demonstrate the need to advance international efforts to manage conflict of interest.
- It is of vital importance to ensure that initiatives to address the pandemic are coherent with related health and development priorities, notably including effectively tackling NCDs. This imperative raises important questions for governments and for international organisations about their interactions with unhealthy commodity industries.

“The COVID-19 pandemic is ongoing around the world and this report should be seen as just the tip of the iceberg,” said Linda Bauld, Director of the SPECTRUM research consortium. “It is abundantly clear that unhealthy commodity industries will continue to adapt their engagement with COVID-19 as the pandemic, policy responses and economic crises evolve. Mapping this activity is vital if we are to shape a fine-tuned response to COVID-19 and at the same time avoid further exacerbating the pre-existing NCD epidemic.”

“There are lessons to be learned here for those leading the public health response to COVID-19 and planning for our future health security,” said Katie Dain, CEO of the NCD Alliance. “Signalling Virtue, Promoting Harm raises concerns about the prospect of a corporate capture of COVID-19. We see that companies are deploying these tactics pretty consistently worldwide, in order to ingratiate themselves with policymakers whilst barely concealing cynical attempts to weaken current rules and head off future policies. But the merciless impact of COVID-19 on people living with NCDs makes clear that policy change is more urgent than ever. To build back better from the pandemic, governments need to regulate these industries more strictly, to protect people against preventable NCDs and make our societies healthier and more resilient to future health threats.”

Adapting marketing and promotions, increasing availability
During the emergency phase of COVID-19 and with many countries introducing lockdowns to contain the virus, corporations were quick to adapt their marketing strategies and promotions to leverage both the pandemic and associated policy responses. A striking theme across the examples is the frequency with which unhealthy commodity industries seek to link their products with the work of health professionals, emergency services and other frontline workers during the pandemic. Some examples:

- In the United States, burger chain McDonald’s was “Lovin’ Southeast Missouri” [4] asking first responders to help the fast food chain to assist, by offering a free ‘thank you meal’ to healthcare workers, who, if they shared a selfie with the franchise, would help the franchise to support the local food bank.
- Heineken Russia donated meals to health workers but also its energy drink – Solar Power – for doctors and nurses on night shift.
- Red Bull Australia were thanked on social media [6] by Lifeline Adelaide, for the “surprise delivery [of energy drinks] to help keep our Crisis Supporters replenished as they answer calls for support”.
- The international donut company Krispy Kreme has similarly leveraged COVID-19 as a marketing campaign purportedly ‘serving smiles’ by offering New Zealand’s frontline workers [7], US healthcare workers [8] and key workers in the UK free packs of donuts when displaying a healthcare worker ID. Krispy Kreme made a high profile large donation of donuts to UK healthcare workers [9], who then posted a thank you message on social media, which was gushingly acknowledged by the donut brand, leveraging #NHSheroes and suggesting the donut brand was responsible for #creatingsmiles and #servingsmiles.
- In China, a partnership between Pepsico and People’s Daily China saw limited edition newsprint-style soda [10] can labels celebrate those fighting the pandemic such as health care workers, scientists and hospital builders.
- Coca-Cola’s thanks were also expressed with rapidly rebranded cans [11] and bottles, saying ‘gracias’ in Mexico with ‘commemorative’ signature red labels listing heroic professions they wanted to highlight.

Industry as COVID-19 Warriors

In their marketing and campaigns during COVID, unhealthy commodity industries have sought to present themselves as heroes. For example:

- In India Lay’s Heartwork campaign [12] was an emotional ode seeking to recognise the ‘real heroes’ at ‘every step of the journey from farm to finger’ … working ‘relentlessly against all odds to ensure Lay’s brings joy to millions’, and which also provided a cross-promotion opportunity for other consumable brands. Lay’s went on to engage influencers [13] to praise and raise visibility of the Heartwork campaign.

Some of the industry responses sought to invoke patriotism as the route to keep people engaged with their products:

- Frozen food manufacturer McCain sought to invoke a sense of civic duty in Canada, appealing to consumers to ‘Eat More French Fries Canada! [14]’, linking a call for increased consumption with supporting farmers affected by the pandemic.
- In the United States, the fast food chain Burger King produced several COVID-19 inspired adaptations to marketing and availability, including another example of invoking patriotic duty by encouraging US consumers to do their part and be “Couch pot-at-riots” [15], waiving delivery fees to encourage people to ‘stay home’, and donating ¼ million burgers to nurses via the American Nurses Federation.

Selling Social Distancing, Commodifying PPE

Unhealthy commodity industries have sought to leverage opportunities associated with the distinctive social and economic environments of the pandemic, including through developing product promotions that exploit a focus on social distancing, utilising face masks as advertising space, and inserting brand images into online video communication platforms:

- In Brazil, brewer Karsten adapted their logo and slogan, adapting the style of their logo to resemble a pair of lungs – the main site of COVID-19 infection – and attaching the slogan “Good beer is like air: you can’t live
In Germany, a promotions stunt by Burger King to keep customers socially distant centred on large paper "social-distance crowns", employing the chain’s signature logo in wide-brimmed hats to keep customers 6 feet away from each other as restaurants reopened.

A variation on this promotion was for the US beer Dos Equis [16], who designed and promoted a Seis Foot Cooler, a 6-Foot ‘Social Distancing Cooler’ give-away to ‘help you drink responsibly’.

Bacardi developed a Snapchat lens [17] to encourage social distancing when bars re-opened and to reassure hospitality staff, patrons and policy makers that they are doing their bit to be part of the solution. Users of the app would be able to tell how far away other people were by being shown a Caribbean island when at a safe distance, but the screen turning red when within 1 metre of another person.

In Canada, one early exponent was a Subway franchise [18], offering 1 free facemask for 2 regular subs purchased and suggesting the deal was a great way to ‘protect you and your kids’.

In India, the beer brand Bira had already been producing branded facemasks used to protect from air pollution, which were re-marketed during the pandemic for a dual purpose, while Budweiser Streetwear Co launched a ‘fashion forward’ and ‘essential’ branded facemask design [19] through the new apparel brand to appeal to Indian millennials [20].

Branding Zoom

The newfound daily prominence of online video meeting platforms like Zoom also created new virtual ‘billboard’ opportunities in the form of branded custom backgrounds:

- Zoom has used McDonald’s in New Zealand [21] and soda brands including Dr Pepper [22] as wallpaper.
- In India, Kingfisher beer was promoted via a set of "Good Times" wallpaper [23] backgrounds for use in video calls within the “Divided by screens, united by Kingfisher” campaign. Scenes of ideal beer-consuming environments were included such as bars, couches and sporting events, with the logo and drinks of beer in the hands of smiling, jovial characters.

Accelerating digitalisation, increasing availability

The head of alcohol industry trade association Spirits Europe highlighted how the crisis has accelerated trends in digitalisation [24], boosting e-commerce and placing a new emphasis on virtual interaction.

- AmBev sought to engage with the daily lives of Brazilian consumers by sponsoring a popular streaming concert series [25] promoting brands such as Brahma Duplo Malte, Bohemia and Budweiser. The company later reported that this platform has “375 million views so far breaking all viewing records possible, 24 times more earned media impressions than for the] FIFA World Cup in 2018 [26].
- KFC and Nintendo joined forces in the Philippines, to blend the popular game Animal Crossing [27], fast food, and social media. For those monitoring KFC’s global social media, they had the opportunity to find a time-limited invitation code facilitating access to a virtual KFC restaurant experience, with those players based in the Philippines eligible to receive real KFC give-aways upon finding the brand’s embedded mascot Colonel Sanders and his code.
- In a move to gamify lockdown, Burger King offered a free whopper for those who ‘caught’ a QR-code moving around US TV screens [28].
- In an attempt to “be present in Brazilian people’s daily lives” while “doing their bit” to support social distancing adherence, Burger King leveraged growing trends in digitalisation by asking users to agree to be monitored using a geolocation tool [29] and receive a free “Lockdown Whopper” in exchange for staying indoors the longest.
- Pepsico in the US launched 2 new direct-to-consumer websites [30] for their pantry and snack brands for consumers to buy without having to go through retailers, with the ability for consumers to create so-called “snack packs.”
- In the UK, the Get Wine App was quick to push promotions of rapid alcohol delivery [31] within 30 minutes as lockdown restrictions came into force.

Corporate Social Responsibility (CSR) and Philanthropy
The mapping of CSR responses to COVID-19 highlights that unhealthy commodity industries have extensively used philanthropic and social responsibility initiatives as a corporate political strategy to build brand loyalty support in local communities and enhance reputation in wider society through addressing shortages and branded donations. In addition, CSR initiatives have performed a legitimating function in areas of reputational risk, such as single-use plastics and domestic violence.

**Supporting communities to protect core interests**

- In **Singapore**, consumers have been nudged by Tiger Beer to make an SGD 10 contribution to local F&Bs in return for redeemable ‘digital drink vouchers’. The promotional website describes the brand as “standing in solidarity”[32] and “rallying for help to support our local community”[32] while “consumers stay off the streets as part of continued safe distancing measures”[33].
- The ‘Apoie Um Restaurante’ campaign in **Brazil** is framed as creating a social movement “which will help more establishments to go through this difficult time”[34] by offering a 50% discount subsidised by Ambev breweries and Nestlé.
- In **Ecuador**, **AB InBev** have created **Tienda Cerca**[35] – a WhatsApp-based online food delivery service for closed neighbourhood stores that also functions as an online store for an **AB InBev** company. While the platform is described in public-facing materials as supporting 70,000 small businesses, the website prompts participating stores to purchase direct from the Bavaria Brewer.
- Promoted through the French Embassy in South Africa[36]’s Twitter account, **Pernod Ricard South Africa**’s ‘Keep The Spirit’[37] initiative offers a supplementary wage of R500 (R2 million in total) to “help alleviate the economic impact on members of the bar and restaurant community” for staff that sign-up to training materials about its premium brands.
- In **India**, the **AB InBev** brand **Budweiser** has partnered with the media brand **Mixmag** to livestream DJ sets, donating INR 1.5 lakhs per view to a non-governmental COVID-19 relief organisation for at-risk nightlife workers[38].
- In **Mexico**, **FEMSA** – the giant Coca-Cola bottling group and convenience store chain - and **Nestlé**, have pledged to donate packs of Nestlé breast-milk substitutes to vulnerable communities in Veracruz, with **FEMSA** also distributing unhealthy snacks and sugar-sweetened beverages to families living in deprived neighbourhoods of Monterrey.
- A donation of 3,000 packs of sugar-sweetened beverages from **Coca-Cola Ghana** provided a marketing opportunity with the Deputy Minister of Information being interviewed[39] on a national news channel in front of a Coca-Cola branded screen.

**Addressing shortages and health systems strengthening**

- As part of its **Give Meals, Give Hope**[40] project, **PepsiCo India** and the **PepsiCo Foundation** have supported the WHO Collaborating Centre **Foundation for innovative New Diagnostics (FIND)** to procure and distribute 25,000 COVID-19 test kits in coordination with the Ministry of Health and Family Welfare. A press release from **FIND** welcomed this initiative from **PepsiCo India** “to support the scale up of India’s COVID-19 testing capacity”[41]” with the Head of Country Operations, Sanjay Sarin, describing the initiative as “critical”[41] to scale up COVID-19 testing capacity.
- In **Paraguay**, Coca-Cola donated personal protective equipment to the **National Institute of Respiratory Diseases**, including 22,000 surgical masks, 5,000 N95 respirators, and 2,000 surgical gowns. The **Ministry of Health** described **Coca-Cola Paraguay** as having a “desire to contribute to the strengthening of the health system and support the efforts of the National Government”[42].
- **South African Breweries (SAB)** claims to have donated 100,000 face shields[43] made from recycled beer crates to a sub-national health department.

**Corporate philanthropy and COVID-19 funds**

Beyond CSR to address shortages in health systems, large philanthropic donations have been used to secure legitimacy and manage corporate reputations by some of the largest companies.

- **Japan Tobacco International** made a USD $300,000 donation to health facilities and schools in the Kaoma and Nkeyema Districts of **Zambia**.
MARS donated USD $2 million to the World Food Programme, described by its CEO as “doing our part to prevent the spread of the virus and caring for our communities” [44].

AB InBev Urban Development Foundation donated RMB 1 million in cash to the Pingfang District government in China.

Moreover, the establishment of COVID-19 Emergency Funds in several countries in sub-Saharan Africa have provided unhealthy commodity industries with invaluable opportunities to secure legitimacy, project solidarity, and build relationships with policy makers:

- **Kenya** – the emergency fund launched by President Kenyatta is chaired by the managing director of Kenya Breweries [45], Jane Karuku, while a donation of Sh10.6m by BAT Kenya [46] puts the country’s largest cigarette manufacturer among the main contributors to the fund.

- **Uganda** – a national address by President Museveni named two tobacco companies, Leaf Tobacco and Merchandise Ltd and Meridian Tobacco Company, among those listed as prominent contributors to national fundraising efforts, with a combined contribution of around Ugx. 250 000. Other contributors to Uganda’s national COVID-19 fund include Coca-Cola Beverages Africa. Their donation of Ugx.1.3billion and gift of three pick-up trucks to the Ministry of Health’s COVID-19 fleet received a public welcome from the Prime Minister, Ruhakana Rugunda, praising Coca-Cola as having been “a long-standing partner with us in many ways. Let's continue the fight against COVID-19 together.” [47]

- **Ghana** - The COVID-19 Trust Fund established by the government received a high profile donation from the global online gambling company Betway [48]. Ghana’s Trust Fund has also received a diverse range of product donations from across unhealthy commodity industries. Guinness Ghana Breweries, the local operating company of leading spirits producer Diageo, provided the Ministry of Information with 1,500 packs of its Malta Guinness [49]. The Tolaram Group donated GHS1 million and a package of their products to the COVID-19 national Trust Fund, with their products being directed to vulnerable households during lockdown in support of the government’s food assistance programme. Total Petroleum Ghana made a presentation to the COVID-19 national Trust Fund comprising of 100 Total Cards [50], each with a value of 230 litres of fuel, worth a total sum of GH¢100,000.

Moreover, several companies have made a concerted effort to link responses to COVID-19 with existing corporate philanthropy in other areas. For example:

- In its press release announcing a USD $20 million ‘Community Fund’ to address the “disproportionate social and economic impact of COVID-19 on black communities and businesses” in the United States, Diageo underlined the importance of “long-standing partnerships with the National Urban League and the NAACP Legal Defense Fund [51].

- The PepsiCo Foundation announced a similar USD 7 million initiative to “provide increased medical and economic aid to communities of colour across the country [52]” including USD $1 million to the civil rights organisation National Urban League [53].

**Pursuing Partnerships, Coveting Collaboration**

Unhealthy commodity industries have also sought to advance strategic objectives through extensive collaborations. Nationally, these have included donations via partnerships with government ministries, hospitals and health agencies, as well as with key third sector service providers. Unhealthy commodity industries have also sought to link with leading international organisations and NGOs, and have widely depicted themselves as partners in global health and development. Such collaborations promise diverse benefits for industry, including association with the legitimacy and reputation of more trusted partners, enhanced access to elites, and the promotion of ineffective policies that don’t challenge commercial interests.

**Partnering with Governments**

- In Jamaica, CSR initiatives undertaken by the local spirits producer J Wray and Nephew (JWN), were presented as a partnership involving the Rural Agricultural Development Authority and the Ministry of Industry, Commerce, Agriculture and Fisheries [54]. This entailed provision of “food packages, supermarket vouchers, hand sanitisers, masks, and JWN products [55]”. 

New report details hundreds of examples of unhealthy commodity industries leveraging the COVID-19 pandemic for economic recovery. Easing of lockdown; working to undermine health and environmental regulations; and attempting to shape strategies included lobbying to have unhealthy commodities designated as ‘essential’ products; petitioning to accelerate the purchase of PPE, disinfectants and hand sanitizer. In crises.” In UNDP “detailing a collaboration to supply emergency medical equipment states that the Coca-Cola Foundation and partners engaged in COVID-19 response initiatives presented as demonstrating the value of Pepsi’s increased food donations in the context of the rapid decline in customers across their fast food restaurants.

Collaborating with Civil Society

- In the United States, the American Red Cross was listed among recipients of a $500,000 donation from Altria [56], the parent company of Philip Morris USA and manufacturers of Marlboro. In Croatia, BAT [57] describes “donating funds to the Red Cross to provide food parcels to communities in tobacco growing areas”. In Romania, Philip Morris is reported to have donated EUR 900,000 [58] for medical equipment and PPE via the Red Cross.
- In the Philippines, the Red Cross received a P15-million laboratory to boost its COVID-19 testing capacity from the Lucio Tan Group [59], whose companies include the tobacco company PMFTC tobacco company as well as Asia Brewery and Tanduay Distillers.
- The Netherlands-based brewing giant Heineken announced a donation of €15 million [60] to support the work of the International Federation of Red Cross and Red Crescent Societies (IFRC), particularly in Africa, Asia and Latin America.
- In Thailand, PepsiCo partnered with the anti-poverty agency Raks Thai, a member of CARE International, to reach vulnerable communities across Thailand. The ‘Give for Hope’ partnership with Raks Thai [61] was announced as a commitment of USD $550,000 (Bt 18 million) from PepsiCo Thailand, Suntory PepsiCo Beverages Thailand and the PepsiCo Foundation to support communities, farmers and health workers. Within this, the ‘Give Meals Give Hope’ project in Thailand was established with the objective of distributing over one million meals in 3 months.
- The majority of PepsiCo’s reported distribution of USD $5 million via charitable organisations is allocated to food banks in Australia, Belgium, Egypt, France, the Netherlands, New Zealand, the UK; and in Latin America via the Global FoodBanking Network where it supports work across Argentina, Brazil, Chile, Colombia, Costa Rica, Dominican Republic, Ecuador, Guatemala, Mexico, Panama, Peru and Uruguay.
- The Global FoodBanking Network, along with Food Donation Connection and Feeding America also constitute key partners for McDonald’s increased food donations in the context of the rapid decline in customers across their fast food restaurants.

Global partnerships and collaborations with leading health and development agencies

- The creation of the COVID-19 Solidarity Response Fund for WHO: While its due diligence processes prohibit funding from alcohol, arms, and tobacco industries [62], COVID-19 has provided opportunities for ultra-processed food and drink manufacturers to signal active engagement in the global response. Hence PepsiCo’s account of its funding towards a global response notes that “USD $2 million is going to the World Health Organization COVID-19 Solidarity Response Fund” Mondelez International Foundation is also listed among the list of the Fund’s supporters [63], while the Starbucks Foundation committed USD $1 m [64]ilion.
- In both Central Asia and Latin America, the Coca-Cola Foundation has engaged with the UN Development Program (UNDP) in COVID-19 response initiatives presented as demonstrating the value of partnership approaches to promoting health and sustainable development. In Armenia, a UNDP webpage detailing a collaboration to supply emergency medical equipment states that the Coca-Cola Foundation and UNDP “provide global and local solutions to improve the situation” [65], with the UNDP Resident Representative describing collaboration with the private sector as “critical to prevent and better manage such crises.” In Tajikistan, UNDP were the recipients of a $50,000 donation [66] from the Coca-Cola Foundation to purchase PPE, disinfectants and hand sanitizer. In Bolivia, the Coca-Cola Foundation donated $299,153 [66] via UNDP to provide assistance to healthcare workers and vulnerable populations.

Shaping policy environments

COVID-19 has provided unhealthy commodity industries with scope to advance preferred policy positions, particularly as governments struggle to reconcile health objectives with economic and trade imperatives. Key activities have included lobbying to have unhealthy commodities designated as ‘essential’ products; petitioning to accelerate the easing of lockdown; working to undermine health and environmental regulations; and attempting to shape strategies for economic recovery.
Unhealthy commodities classed as ‘essential’

As governments implemented lockdown restrictions, producers of tobacco, alcohol and processed foods lobbied to have their products categorised as part of the essential supply chain. Governments in several countries included these products on official lists of ‘essential’ commodities so that their manufacture, distribution and sale would not be interrupted during national lockdowns:

- In Bangladesh – one of the largest tobacco markets in the world – the Ministry of Industry declared cigarettes an ‘essential commodity’ [67] and instructed its regional offices to cooperate with tobacco companies in ensuring the production and distribution of cigarettes was not interrupted during the country’s lockdown response. The decision followed submissions to the Minister from local subsidiaries of British American Tobacco and Japan Tobacco International [68].
- The government in Kenya included tobacco, alcohol and processed food and beverages [69] on their official list of essential items and services.
- In Europe, lobby groups for the alcohol [70] and processed food [71] industries called on governments to ensure the ongoing production and distribution of their products – at the same time that unions [72] were calling for a pause on non-essential production to protect workers’ health and safety. FoodDrinkEurope called on EU Member States to “recognise the entire food supply chain as essential” [71] in order to ensure that food industry employees could continue to work and products would move freely across borders. Spirits Europe similarly called on governments to “Recognise the strategic importance of the food supply chain, including the spirits sector, as an essential activity” [70].
- The UK government [73] subsequently included off-licence retailers in their list of essential shops that could stay open during the lockdown, leading breweries to call for relaxation of regulations governing licenced businesses.
- Alcohol delivery sales were permitted by some local authorities in England [74] and Scotland [75].

Pressures on public health and environmental regulation.

There are multiple examples of health-damaging industries seeking exemptions or the weakening of regulatory restrictions on their activities during government lockdowns – particularly in high income countries, where regulatory controls are often viewed as being more restrictive. While relaxation or suspension of regulatory controls was usually called for as part of governments’ emergency responses to COVID-19, there have been growing demands from businesses for such measures to be maintained or even extended in order to boost economic recovery in the post-crisis period.

- The Canadian government was lobbied by the oil industry [76] to suspend environmental regulations relating to pollution monitoring and Indigenous rights during the COVID-19 crisis.
- In Europe, car manufacturers similarly called for a delay in the introduction of industry carbon emission targets [77] due to the COVID-19 crisis.
- Alcohol producers in several jurisdictions (including Sweden, and the European Union [78]) lobbied for lower alcohol taxes as a crisis measure.
- In France, the government came under pressure to reverse its longstanding ban on alcohol sponsorship of sports events [79].
- In Scotland, the government agreed to withdraw a new bill introducing restrictions on junk food promotions [80].

Pressure to accelerate emergence from lockdown

In countries where the activities of unhealthy commodity industries were restricted during lockdown periods, businesses were vocal in calling for such restrictions to be lifted as early as possible. Bans on alcohol sales were a particular target for such efforts:

- The government of South Africa was unusual in imposing a complete ban on alcohol sales in the early stages of the country’s COVID-19 crisis, in an effort to reduce pressure on hospitals and emergency services [81]. The ban was initially lifted on 1 June [82] but subsequently re-imposed on 12 July amidst strong industry
opposition [83].

- The Thai government – which, like South Africa, introduced an alcohol ban as part of its COVID-19 response – similarly came under pressure from the industry to allow alcohol sales to resume. Industry representatives called on the Thai government to allow takeaway and home delivery sales, and to provide tax relief to alcohol producers [84]. The government subsequently lifted the ban much earlier than initially anticipated [85].

- In Australia, representatives of the alcohol industry lobbied the state government in Western Australia to relax restrictions on take-away alcohol sales on the basis that these unfairly penalised local business [86] and that alcohol is “a way of life for many Australians and in moderation it’s good for your health” [87]. The state government subsequently removed restrictions on alcohol sales [88] after the industry advocated its own voluntary initiative to limit alcohol sales [86]; however the voluntary initiative was discontinued after two weeks on the basis that sales were down and that “All evidence points to Australians continuing to enjoy moderate alcohol consumption as part of a healthy, balanced lifestyle” [89].

- In Australia, representatives of the gambling industry worked within a state-appointed taskforce [90] providing recommendations to the Victorian government for the re-opening of casinos and other hospitality venues.

Attempts to shape recovery strategies

While the weakening of regulatory controls is being widely presented as a response to the COVID-19 pandemic, there is evidence that unhealthy commodity industries regard the crisis as an opportunity to shape policies in the longer term. This is particularly evident in relation to the alcohol industry: beer producers in Europe and North America have actively lobbied governments to introduce or extend tax relief in the medium term:

- Beer producers across Europe have called for reductions to value-added (sales) taxes [91] to support the alcohol industry post-COVID-19.

- The German government’s decision to lower sales tax on alcohol from 19 to 16% [92] was highlighted by the European brewing industry as a ‘creative’ initiative.

- Industry representatives asked the European Commission to encourage other Member States to offer similar tax relief [93] as part of the region’s post-pandemic Recovery Plan, and launched a #RECONNECT [94] campaign to generate public support for such measures. In response, the European Commission “welcome[d] the initiatives and support that the brewers have provided to date during the pandemic” [95] and noted that it had “suggested to Member States to show flexibility” with regard to sales tax [95].

- Beer producers in Canada called on their federal government to follow the example of various European countries in providing tax relief [96], with the UK held up as an exemplar for suspending further increases in alcohol excise tax.

- The Scotch Whisky Association called for the Scottish government to abandon proposed advertising restrictions [97] and offered to engage in “a sustained dialogue with government on smart taxation” [97] in order to support the post-COVID-19 recovery. They also petitioned the UK government to protect free trade in alcohol in order to “help with the post Covid-19 economic recovery” [98], warning that tariffs risk “undermining any ‘bounce back’ recovery” [99];

- The Irish Whiskey Association [100] and Drinks Ireland [100] have called on the Irish government to support the employment of ‘brand ambassadors’ in key overseas markets.

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About the SPECTRUM CONSORTIUM [102]

The SPECTRUM Consortium is funded by the UK Prevention Research Partnership, a unique collaboration that aims to conduct research to prevent and address harm to health from unhealthy commodities by using systems science to identify and evaluate solutions. It brings together 10 Universities in the UK and one in with leading alliances that aim to improve health and reduce inequalities in the UK and further afield, along with Public Health England, Health Scotland, Public Health Wales and two independent companies specialising in statistical modelling and retail data.
About the NCD Alliance [103]

The NCD Alliance (NCDA) is a unique civil society network of 2,000 organisations in 170 countries, dedicated to improving NCD prevention and control worldwide. Our network includes NCDA members, national and regional NCD alliances, scientific and professional associations, and academic and research institutions. Together with strategic partners, including WHO, the UN and governments, NCDA is transforming the global fight against NCDs.

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